



Naval Facilities Engineering Systems Command,  
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## MILITARY RELOCATION TO GUAM AND CNMI PROGRAMMATIC AGREEMENT (PA) MEMO # 1

**Project:** J-008-I Fire Fighter Training Facilities

**Date:** March 27, 2023

**Comment Period Open Until:**  
May 12, 2023

**Project Location:** Marine Corps Base Camp Blaz (MCBCB),  
Finegayan, Guam

**Prepared By:** NAVFAC Pacific

### PROJECT SUMMARY:

This submittal is for construction of proposed Fire Fighter Training Facilities at MCBCB. Per DoDI 6055.06 firefighter training facilities are required to be located within a seven minutes response time to MCBCB. The Fire Fighter Training Facilities allow firefighters to train on real-world examples in a controlled environment and equip fire personnel with the required skills to adequately support, rescue and save lives.

This project was identified after preparation of the Final Environmental Impact Study (FEIS) for the military relocation to Guam and the Commonwealth of the Northern Mariana Islands (CNMI) and Appendix E under various projects of the *2011 Programmatic Agreement (PA) among the Department of Defense, the Advisory Council on Historic Preservation, the Guam State Historic Preservation Officer, and the Commonwealth of the Northern Mariana Islands State Historic Preservation Officer Regarding the Relocation to the Islands of Guam and Tinian*. An Environmental Assessment (EA) for the Fire Fighter Training Facilities is in preparation.

In accordance with Stipulation IV.E.2.a., this PA Memo presents information to allow the Guam State Historic Preservation Officer (SHPO) and the public the opportunity to provide comments on the identification and evaluation of historic properties and the finding of effects.

### PROJECT LOCATION:

The J-008-I project is located in northwestern Guam, west of Route 3 within the boundary of MCBCB (Figure 1). The project area is on the limestone plateau above the western cliffs of northern Guam. The majority of the interior of the island is comprised of Mariana Limestone, and the southern part of the island is underlain mostly by volcanic rock.

The project area is located within the village or municipality of Dededo. Although the general area is now commonly referred to as Finegayan or North Finegayan, its pre-World War II name was Taguac.

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**1** This PA Memo is required by Stipulation IV.E.2.a. of the 2011 PA as a means for interested members of the public to provide comments on the identification and evaluation of historic properties. Stipulation IV.E.1.b. of the 2011 PA requires the DoD to take into account comments received within 45 days of the date of the delivery of this PA memo to the SHPO and public notification via the CRI website.

The area of potential effects (APE) measures 5.18 hectares (12.8 acres).

**PROJECT DESCRIPTION:**

The proposed Fire Fighter Training Facilities include four (4) components: a fire fighter simulation-training tower, various fire fighter training mockups (11), an observation/control tower, and an Emergency Vehicle Operator Course (EVOC). The fire fighter simulation-training tower is a six-story structure. The various firefighter mock ups include: 1) Roof Chop Trainer, 2) Vehicle Extraction Area, 3) Drafting Pit Area, 4) Horizontal Tank Prop, 5) Automobile Prop, 6) Dumpster Prop, 7) Structural Collapse/Search & Rescue (SCR) Area, 8) Hazmat Containment/Decon Training Area, 9) Portable Fire-extinguisher Prop, 10) Simulated Electrical Power Lines, and 11) Vertical Fuel Storage Tank. In support of training fire fighter, mockups will be situated on a paved surface with vehicle access to mockup sites. The third facility is a two-story observation/control tower to view the firefighter simulation-training tower and the various training mockups. The EVOC is a paved six-acre driving course for emergency and firefighting vehicles.

Installation of associated infrastructure includes: electrical utilities (primary and secondary electrical distribution systems, electrical transformers, landscaping, area lighting and a telecommunication distribution system) and mechanical utilities (potable water distribution system, potable water storage tank, fire water distribution system, sanitary sewer system, wastewater treatment system, storm drainage system and a storm water infiltration basin). The nearest point of connection is on Haputo road. Access to the Fire Fighter Training Facilities will utilize the existing Softball Field access road with parking located at the existing parking lot south of the existing gymnasium. The access road and parking lot would be resurfaced to support the increased weight and traffic of emergency vehicles accessing the training facility.

To accommodate the proposed Fire Fighter Training Facilities existing recreational facilities at the area will be demolished, these include the softball field and supporting structures (date of construction ([DOC] 1965), tennis court (DOC 1980), and track (DOC (1988) as well as associated utilities. The 2015 Integrated Cultural Resources Management Plan lists the softball as determined not eligible for listing to the National Register of Historic Places (Welch 2010, SEARCH 2015).

Additionally, cultural artifacts, recovered from disturbed contexts during grubbing and clearing of the main cantonment, located in a temporary storage location within the APE of the Fire Fighter Training Facilities will be relocated to a publically accessible location at the MCBCB main gate. These artifacts will be installed with informational signage and other necessary interpretive features with language consulted upon with the Guam SHPO per Part VIIb.1 of the 2011 Guam PA.

**IDENTIFICATION OF HISTORIC PROPERTIES:**

The 2011 PA describes the overall efforts taken to identify historic properties in Stipulation IV, including archival research, oral studies, and interviews. Archaeological and cultural resource surveys have been conducted for the vast majority of the J-008-I project-specific APE (Figure 2).

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2 | This PA Memo is required by Stipulation IV.E.2.a. of the 2011 PA as a means for interested members of the public to provide comments on the identification and evaluation of historic properties. Stipulation IV.E.1.b. of the 2011 PA requires the DoD to take into account comments received within 45 days of the date of the delivery of this PA memo to the SHPO and public notification via the CRI website.

Enclosure 1 is a list of references supporting identification efforts in and near the APE. Regulation does not require survey of an entire APE or identification of all historic properties, and 36 CFR Part 800.4(b)(1) states that a reasonable and good faith effort to carry out appropriate identification efforts shall be made. The 2011 PA directs the PA Memo process to allow for members of the public to provide input on the identification and evaluation of historic properties. The input sought includes knowledge on specific historic properties not yet identified by previous efforts, and assistance in identifying issues relating to effects on historic properties.

Results of the identification efforts indicate that no historic properties have been identified within the J-008-I APE. Geospatial analysis and historic aerial photographs illustrate that the entirety of this area was graded to bedrock during mid-20th century military construction (Pacheco et al. 2020)

In accordance with Stipulation VI.F. of the 2011 PA, the Department of Defense has retained a full-time archaeologist to provide site checks, oversee coordination and execution of the archaeological mitigation measures in the 2011 PA and to provide quality control. This individual is on-staff at MCBCB, and is designated to respond to and report any inadvertent discoveries to the Signatories, Invited Signatories, and Concurring Parties per Stipulation XII of the 2011 PA. The 2018 resolution agreement also requires the Department of the Navy (DON) to notify the Guam SHPO of any new discoveries and evaluate these discoveries to assess effects.

**FINDING OF EFFECTS:**

Considering the information presented above the DON proposes a finding of No Historic Properties Affected.

In the event of a post review discovery the DON will follow the procedures outlined in Stipulation XI of the 2011 PA. If comments received during the PA Memo process result in new information regarding historic properties, consultation will continue pursuant to the 2011 PA. Otherwise, PA Memo #2 will not be required as there will be no mitigation proposed for design studies.

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### Enclosure 1

Athens, J.S.

2009 *Final Archaeological Surveys and Cultural Resources Studies on Guam and the Commonwealth of the Northern Mariana Islands in Support of the Joint Guam Build-Up Environmental Impact Statement Volume I: Guam*. Prepared by International Archaeological Research Institute, Inc. Honolulu, HI.

Craft, C. E., & Denardo, C.

2014 *Architectural Assessment of North and South Finegayan Water Works*, NCTS, Guam. Prepared by Garcia and Associates. Honolulu, HI.

Dixon, B. S., Walker, S., & Schaefer, R.

2011 *Final Cultural Resources Investigations Conducted in the Territory of Guam Supporting the Joint Guam Build-Up Environmental Impact Statement: Archaeological Surveys on Guam 2010 on Andersen AFB and Highway Utilities*. Prepared for Department of the Navy, Naval Facilities Engineering Command, Pacific. Pearl Harbor, HI. Cardno TEC, Inc., Honolulu.

Hunter-Anderson, R., and D. Moore

2002 *Phase I and Phase II Archaeological Survey at Waterfront Annex and Ordnance Annex, Territory of Guam*. Volume I: Narrative. With contributions by J. R. Amesbury, S. K. Collins, D. M. Pearsall, M. W. Kaschko, G. M. Murakami, C. E. Skinner, J. V. Ward, and E. F. Wells. Prepared for International Archaeological Research Institute, Inc., Honolulu, and Department of the Navy, Pacific Division, Naval Facilities Engineering Command, Pearl Harbor, Micronesia Archaeological Research Services, Barrigada, Guam.

Kurashina, H., McGrath, T., & Wooster, D.

1985 *Archaeological Survey of the Proposed Subdivision, Dededo, Guam*. Prepared by Juan C. Tenori and Associates, Inc. Guam.

Kurashina, H., D. Wooster, T. McGrath, and J. Toenjes

1988 *Archaeological Investigations of the Route 3 Road Corridor, Territory of Guam, Mariana Islands*. Prepared for Juan Tenorio and Associates, Inc. Agana, Guam.

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**4** This PA Memo is required by Stipulation IV.E.2.a. of the 2011 PA as a means for interested members of the public to provide comments on the identification and evaluation of historic properties. Stipulation IV.E.1.b. of the 2011 PA requires the DoD to take into account comments received within 45 days of the date of the delivery of this PA memo to the SHPO and public notification via the CRI website.

Pacheco, T., T. Rieth, and R. DiNapoli

2020 *Archaeological Monitoring in Support of Finegayan Utilities and Site Improvements Phase I, Naval Computer and Telecommunications Station, Guam. 4 Volumes.* Prepared for Department of the Navy, Pacific Division, Naval Facilities Engineering Command. Pearl Harbor, Hawaii. International Archaeological Research Institute, Inc., Honolulu, Hawaii.

#### SEARCH

2015 *Final Integrated Cultural Resources Management Plan, Naval Base Guam, Joint Region Marianas.* Prepared for the Department of the Navy, Pacific Division, Naval Facilities Engineering Command. Pearl Harbor, Hawaii.

Welch, D.

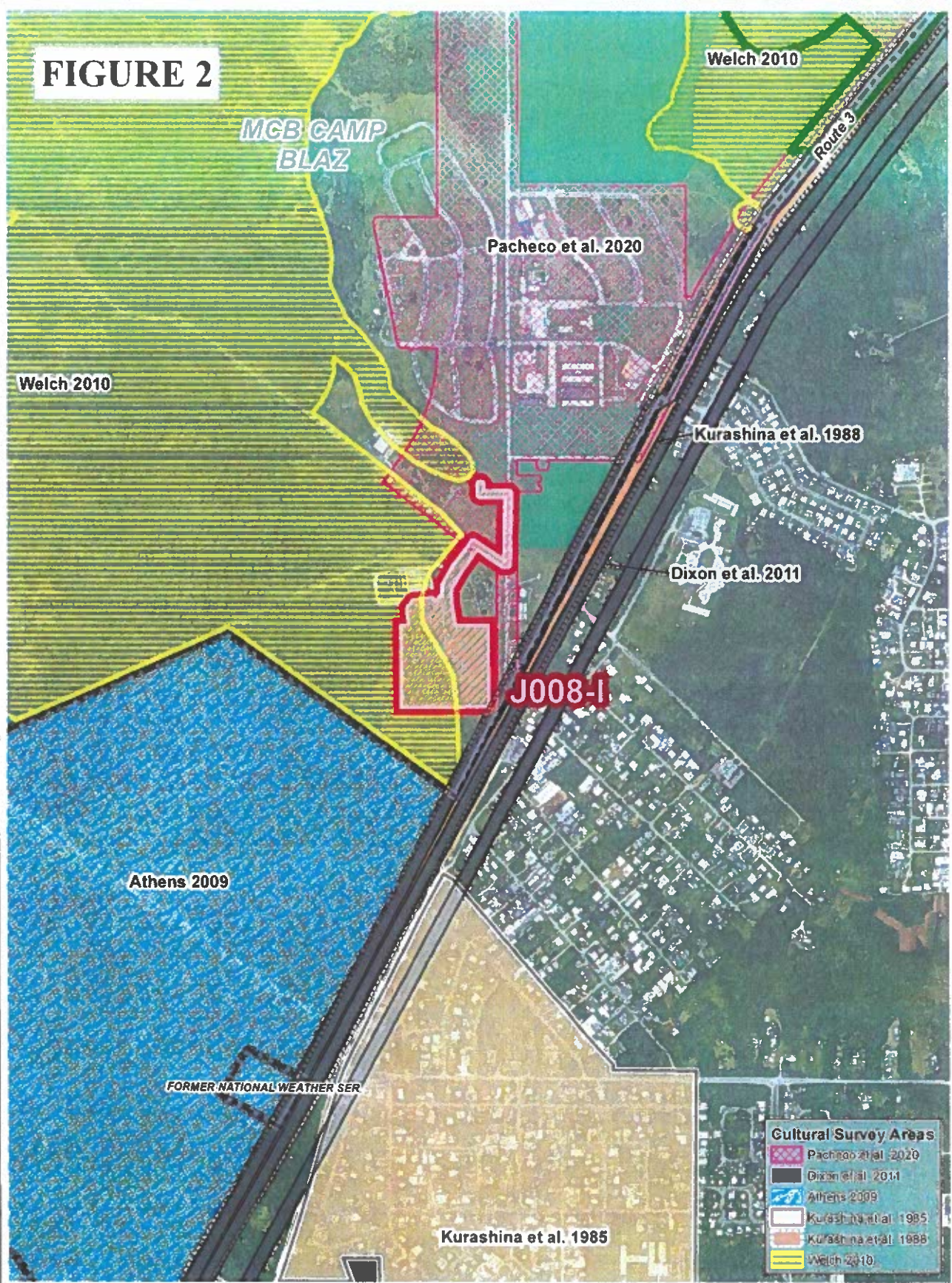
2010 *Archaeological Survey and Cultural Resource Studies Conducted in 2007 on the Island of Guam in Support of the Join Guam Build-Up Environmental Impact Statement.* 2 volumes. Prepared for the Department of the Navy, Pacific Division, Naval Facilities Engineering Command. Pearl Harbor, Hawaii. International Archaeological Research Institute, Inc., Honolulu.

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**FIGURE 2**



**Cultural Survey Areas**

- Pacheco et al. 2020
- Dixon et al. 2011
- Athens 2009
- Kurashina et al. 1985
- Kurashina et al. 1988
- Welch 2010

**Camp Blaz - J-008-I Fire Station Training and J-001B APE - PA Memo - Survey Areas**



PREPARED BY  
Naval Facilities Engineering Command Pacific Division  
Guam Program Management Office  
DATE 23 Mar 2023



Coordinate System: UTM Zone 55 North  
Projection: Transverse Mercator  
Datum: D WGS 1984

**Legend**

- Project Areas (APE)**
- J008-I
  - J-001B (U&SI)
  - Military Installations



Date: 3/22/2023 Time: 11:27:43 AM Path: C:\Users\jgallardo\OneDrive\US Navy\Files\Projects\Documents\GIS\Projects\J008-I\Map\_Series\J008-I\_Fire\_Station\_Training\_CulturalSurvey\_Areas\_Figure\_2.mxd

# Military Relocation PA Memo Comment Form

2023

If submitting via e-mail, scan and send to: [criwebcomment@navy.mil](mailto:criwebcomment@navy.mil)

If submitting via postal mail, send to:

Attn: CRI Web Comments  
Code EV23, NAVFAC Pacific  
258 Makalapa Drive, Suite 100  
JBPHH, Hawaii 96860-3134

Submitted comments will be posted on the Navy's Cultural Resources Information (CRI) web site. Information presented on the CRI web site is considered public. The sections highlighted in red are required to be completed in order for a comment to be posted.

## Privacy Act Statement

Personal information will only be used to contact you regarding the comments you submit. This information will only be shared with another government agency if your inquiry relates to that agency, or as otherwise required by law. We will not create individual profiles or give your information to any private organization. While you must provide a valid e-mail address or postal address, please **DO NOT** include personally identifying information such as a social security number.

By submitting this comment form, you agree not to include content that is offensive in nature, such as profanity, personal attacks on individuals, and racist or abusive language.

**PROJECT: J-008-I Fire Fighter Training Facilities**

**SUBJECT: PA Memo#1**

**Date:** \_\_\_\_\_

**Name:** \_\_\_\_\_

**CRI User Name** (if you don't want your real name to be posted with your comment on the CRI web site):

\_\_\_\_\_

**E-Mail Address:** \_\_\_\_\_

**and/or**

**Postal Mail Address:** \_\_\_\_\_

**COMMENTS:** \_\_\_\_\_

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